

Message Text

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44

ACTION IO-03

INFO OCT-01 SS-14 ISO-00 DRC-01 EA-13 NSC-07 NSCE-00

CIAE-00 INR-11 NSAE-00 RSC-01 L-02 PM-03 DODE-00 SP-01

NEA-06 /063 W

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P 130413Z AUG 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC PRIORITY 5976

INFO AMEMBASSY PHNOM PENH PRIORITY

AMEMBASSY CANBERRA PRIORITY

AMEMBASSY TOKYO PRIORITY

AMEMBASSY JAKARTA PRIORITY

AMEMBASSY SINGAPORE PRIORITY

AMEMBASSY KUALA LUMPUR PRIORITY

AMEMBASSY BANGKOK PRIORITY

AMEMBASSY SAIGON PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY TUNIS PRIORITY

USUN PRIORITY 0581

C O N F I D E N T I A L MANILA 9623

LIMDIS

E.O. 11652: GDS

TAGS: PFOR, UN, CB

SUBJECT: KHMER ISSUE AT 29TH UNGA

REF: STATE 175356 (NOTAL)

1. I HAD LENGTHY SESSION EVENING AUGUST 12 WITH KHMER
PRIME MINISTER LONG BORET, DEFENSE MINISTER THAPPANA NGINN,
GENERAL SAK SUTSAKHAN, AND LOCAL KHMER AMBASSADOR LY
CHINLY. DEPARTMENT WILL BE PLEASED TO LEARN THAT LONG
BORET AND INDONESIAN FOREIGN MINISTER ADAM MALIK SEEM TO
HAVE WORKED OUT PLAN OF ACTION FOR GENERAL ASSEMBLY WHICH
TAKES ACCOUNT OF ALL FACTORS OUTLINED REFTEL AND WHICH
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REPRESENTS THEIR OWN INITIATIVE IN THIS SPHERE.

2. LONG BORET STARTS FROM FOREGONE CONCLUSION THAT LAST YEAR'S DELAYING TACTICS WILL NOT RPT NOT BE SUCCESSFUL IN THIS YEAR'S ASSEMBLY. HE THEREFORE FULLY AGREES WITH DEPARTMENT'S JUDGEMENT THAT SUBSTANTIVE ISSUES HAVE TO BE BROUGHT INTO DEBATE ON KHMER ISSUE.

3. IT IS HIS FURTHER CONCLUSION THAT INITIATIVE MUST BE TAKEN IN MANNER WHICH ACCORDS PRIORITY CONSIDERATION TO FRIENDLY PROPOSAL. THEREFORE, KHMER AND INDONESIANS HAVE DECIDED THLH BEST TACTIC IS TO PROPOSE AMENDMENT TO DRAFT RESOLUTION WHICH HAS BEEN INTRODUCED BY GROUP OF 33 CALLING FOR "RESTORATION OF LEGITIMATE RIGHTS OF ROYAL KHMER GOVERNMENT." THIS TACTIC WOULD ESSENTIALLY CALL FOR ESTABLISHMENT OF FACT-FINDING MISSION BY GA, AND WOULD ASK BOTH KXL R FACTIONS TO RECEIVE AND COOPERATE WITH SAME..

4. REAMBULAR PORTION OF THIS AMENDMENT WOULD ENDORSE UNCONDITIONAL NEGOTIATIONS PROPOSAL AND CALL FOR PEACEFUL SETTLEMENT CAMBODIAN PROBLEM. OPERATIVE PORTION WOULD ASK THAT FACT-FINDERS REPORT TO 1975 GENERAL ASSEMBLY THEREBY DEFERRING ISSUE FOR AT LEAST ONE YEAR. ACCORDING TO LONG BORET, BOTH KHMER AND INDONESIANS ARE CONFIDENTLY HOPEFUL THAT AMENDMENT WILL COMMAND SIMPLE MAJORITY. THEY HAVE NO RPT NO PLANS TO SEEK TWO-THIRDS "IMPORTANT QUESTION" ACTION ON ANY FEATURE OF THEIR PLAN. THEY ALSO UNCONDITIONALLY ASSUME THAT FACT-FINDERS, IF CREATED, WILL BE REBUFFED BY GURMF.

5. MALIK HAS ASSURED KHMER THAT INDONESIA WILL TAKE LEAD WITH OTHER ASEAN NATIONS AND WILL OBTAIN SOLID ASEAN SUPPORT FOR THIS TACTIC PRIOR TO OPENING OF GENERAL ASSEMBLY SESSION. LONG BORET HAS IMPRESSION THIS WILL BE WORKED OUT IN ASEAN CAUCUS WHICH WILL BE HELD WITHIN NEXT TWO WEEKS. HE WAS VAGUE ABOUT LOCALE SUCH CAUCUS, BUT THOUGHT IT WAS KUALA LUMPUR.

6. AS FAR AS JAPAN CONCERNED, LONG BORET INTENDS TO WORK PERSONALLY WITH
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JAPANESE AMBASSADOR IN PHNOM PENH TO OBTAIN GOJ SUPPORT FOR THIS PROPOSAL. HE REGARDS THIS AS ASSURED AND BELIEVES JAPAN WILL WORK ACTIVELY WITH ASEAN AND KHMER DELEGATIONS.

7. PRIOR TO MY MEETING WITH KHMER GROUP, THEY HAD ALREADY MET SEPARATELY WITH PHIL FONSEC ROMULO, DEFENSE SEC PONCE ENRILE, AND EXECSEC MELCHOR. THEY B SCHEDULED MEET WITH

PRESIDENT MARCOS AT 10:30 A.M. AUGUST 13. ROMULO REPORTEDLY GAVE THEM "100 PER CENT" ASSURANCES OF PHIL SUPPORT FOR THEIR INTENTIONS AND SHARED THEIR CONFIDENCE OF SUCCESS.

8. AFTER RECITING ALL THIS, LONG BORET TOLD ME THAT THERE ARE TWO REFINEMENTS ON THE PROPOSAL WHICH HE AND MALIK HAD AGREED UPON, BUT WHICH HE HAD NOT RPT NOT DISCUSSED WITH ROMULO AND DID NOT RPT NOT INTEND RAISE WITH JAPANESE, BECAUSE HE FELT IT WOULD BE PREMATURE. FIRST OF THESE IS INDONESIAN IDEA THAT AMENDMENT BE INTRODUCED BY "NEUTRAL" NATION, I. E., ONE THAT DOES NOT RPT NOT HAVE RELATIONS WITH

EITHER KHMER GOVERNMENT. MALIK'S CHOICE FOR THIS HONOR IS TUNISIA. SECOND REFINEMENT IS THAT FACT-FINDING GROUP ALSO BE COMPOSED OF SIMILAR "NEUTRALS" AND LONG BORET TICKED OFF LIST OF SCANDINAVIAN, LATIN AMERICAN, ARAB, AND AFRICAN STATES WHICH ENJOY THIS BENIGN INDIFFERENCE.

9. IN CARRYING OUT DEPARTMENT'S INSTRUCTIONS, I GAVE KHMERS AN ORAL FRENCH TRANSLATION OF PARAGRAPH 3 (RENUMBERED 4) OF REFTEL, URGING THAT CAMBODIAN PERMREP BE AUTHORIZED CONSULT IN NEW YORK WITH ASEAN AND JAPANESE DELEGATIONS. HOWEVER, SINCE IT APPEARS TO ME THAT STATE OF PLAY IS ALREADY ADVANCED BEYOND POSITION CONTEMPLATED BY SUCH CONSULTATIONS, I DID NOT RPT NOT PRESS MATTER AND LONG BORET DID NOT RPT NOT DIRECTLY REPLY. DEPARTMENT MAY WISH RECONSIDER THAT PARAGRAPH IN LIGHT THIS REPORT AND INSTRUCT AMBASSADOR DEAN ACCORDINGLY

10. COMMENT: IN ALL MY YEARS OF DEALING WITH CAMBODIANS, I HAVE NEVER ENCOUNTERED SUCH A WELL-ORGANIZED, THOUGHTFUL DISPLAY OF KHMER INITIATIVE AS THAT PRESENTED BY LONG BORET. IT WAS CLEAR THIS WAS HIS PERSONAL ENTERPRISE AND THAT HE
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KNEW EXACTLY WHAT RC WAS DOING. HE SEEMS WELL WORTH PROTECTING FROM THE ASSASSINATION SQUADS.
SULLIVAN

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